



**STATE OF TENNESSEE  
DEPARTMENT OF ENVIRONMENT AND CONSERVATION  
DIVISION OF WATER POLLUTION CONTROL  
401 Church Street  
L&C Annex 6th Floor  
Nashville, TN 37243-1534**

September 10, 2007

Byron Dale Weakley  
1235 Oaklawn Road  
Chapmansboro, Tennessee 38472

**CERTIFIED MAIL**  
**RETURN RECEIPT REQUESTED**  
**RECEIPT #7006 0810 0000 1061 6590**

Subject: DIRECTOR'S ORDER WPC07-0209  
BYRON DALE WEAKLEY PROPERTY  
CHEATHAM COUNTY, TENNESSEE

Dear Mr. Weakley:

Enclosed is a Director's Order and Assessment of Civil Penalty issued by Paul E. Davis, Director of the Division of Water Pollution Control, under the delegation of Commissioner James H. Fyke. Read the Order carefully and pay special attention to the NOTICE OF RIGHTS section.

It is the Department's position that corporations, limited partnerships, limited liability companies, and other artificial entities created by law must be represented in any legal proceeding resulting from an appeal of this Order and Assessment by an attorney licensed to practice law in the State of Tennessee. Non-attorneys may participate in any such proceedings to the extent allowed by law.

If you or your attorney has questions concerning this correspondence, contact Mark Jordan at (615) 532-0675.

Sincerely,

A handwritten signature in blue ink, appearing to read "V. Janjic", written over a horizontal line.

Vojin Janjic, Manager  
Enforcement and Compliance Section

VMJ:MAJ

cc: DWPC – EFO-Nashville  
DWPC – Compliance File  
OGC

**STATE OF TENNESSEE  
DEPARTMENT OF ENVIRONMENT AND CONSERVATION**

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<b>IN THE MATTER OF:</b>	)	
	)	
<b>BYRON DALE WEAKLEY</b>	)	<b>DIVISION OF WATER</b>
	)	<b>POLLUTION CONTROL</b>
	)	
<b>RESPONDENT</b>	)	<b>CASE NUMBER WPC07-0209</b>
	)	

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**DIRECTOR'S ORDER AND ASSESSMENT**

NOW COMES Paul E. Davis, director of the Tennessee Division of Water Pollution Control, and states:

**PARTIES**

**I.**

Paul E. Davis is the duly appointed director of the Division of Water Pollution Control by the commissioner of the Tennessee Department of Environment and Conservation (hereinafter the "division" and the "department" respectively).

**II.**

Byron Dale Weakley (hereinafter "the Respondent") is a resident of the state of Tennessee and is the owner of property located at 2260 Pleasant View Road in Cheatham County (hereinafter "the site"). Service of process may be made on the Respondent at 1235 Oaklawn Road, Chapmansboro, Tennessee 37035.

**JURISDICTION**

**III.**

Whenever the commissioner has reason to believe that a violation of Tennessee Code Annotated (T.C.A.) § 69-3-101 *et seq.*, the Water Quality Control Act (the "Act"), has occurred,

or is about to occur, the commissioner may issue a complaint to the violator and the commissioner may order corrective action be taken pursuant to T.C.A. § 69-3-109(a) of the Act. Further, the commissioner has authority to assess civil penalties against any violator of the Act, pursuant to T.C.A. § 69-3-115 of the Act; and has authority to assess damages incurred by the state resulting from the violation, pursuant to T.C.A. § 69-3-116 of the Act. Department Rules governing general water quality criteria and use classifications for surface waters have been promulgated pursuant to T.C.A. § 69-3-105 and are effective as the *Official Compilation Rules and Regulations of the State of Tennessee*, Chapters 1200-4-3 and 1200-4-4 (the “Rule”). Pursuant to T.C.A. § 69-3-107(13), the commissioner may delegate to the director any of the powers, duties, and responsibilities of the commissioner under the Act.

#### IV.

The Respondent is a “person” as defined by T.C.A. § 69-3-103(20) and as herein described, has violated the Act.

#### V.

Tennessee Code Annotated § 69-3-108 requires a person to obtain coverage under a permit from the department prior to discharging any substances to waters of the state, or to a location from which it is likely that the discharged substance will move into waters of the state. Coverage under the general permit for Storm Water Discharges Associated with Construction Activity (TNCGP) may be obtained by submittal of a Notice of Intent (NOI) a site specific Storm Water Pollution Prevention Plan (SWPPP) and appropriate fee.

Pursuant to T.C.A. § 69-3-108, Rule 1200-4-7-.04 requires a person to submit an application prior to engaging in any activity that requires an Aquatic Resource Alteration Permit (ARAP) that is not governed by a general permit or a § 401 Water Quality Certification. No activity may be authorized unless any lost resource value associated with the proposed impact is offset by mitigation sufficient to result in no overall net loss of resource value.

## **VI.**

Raccoon Creek, described herein, is “waters of the state” as defined by T.C.A. § 69-3-103(33). Pursuant to T.C.A. § 69-3-105(a)(1), all waters of the state have been classified by the Tennessee Water Quality Control Board for suitable uses. Department Rule 1200-4-4, *Use Classifications for Surface Waters*, is contained in the *Rules of Tennessee Department of Environment and Conservation Division of Water Pollution Control Amendments*. Accordingly, these waters of the state are classified for the following uses: fish and aquatic life, recreation, irrigation, livestock watering and wildlife.

## **FACTS**

## **VII.**

On April 3, 2007, division personnel from the Nashville Environmental Field Office (NEFO) conducted a complaint investigation at the site and noted that construction activities greater than one acre were occurring. No Erosion Prevention and Sediment Control (EPSC) measures had been installed. The Respondent was on site and explained to division personnel that an aircraft hangar and taxiway were being constructed and that alterations to Raccoon Creek were planned. Division personnel informed the Respondent that coverage under the TNCGP is required for all land disturbance activities greater than one acre and that any alterations to Raccoon Creek would require written authorization under an appropriate ARAP. A subsequent file review indicated that coverage under the TNCGP had not been requested or issued for the site.

## **VIII.**

On April 9, 2007, the division issued a Notice of Violation (NOV) to the Respondent for the violations noted during the April 3, 2007, complaint investigation. The NOV instructed the Respondent to immediately install effective EPSC measures and submit a NOI, SWPPP, site map and appropriate fee within fifteen days of receipt of the NOV in order to obtain coverage under the TNCGP. The NOV also informed the Respondent of the requirement for obtaining written authorization under the appropriate ARAP prior to any alterations to Raccoon Creek.

## **IX.**

On April 25, 2007, the Respondent submitted a NOI, SWPPP, site map and appropriate fee in order to obtain coverage under the TNCGP. Coverage under the TNCGP was issued on May 4, 2007.

## **X.**

On August 3, 2007, division personnel conducted a complaint investigation at the site and noted that extensive alterations to Raccoon Creek had occurred. The stream banks had been graded and fill material had been placed in the channel for approximately 300 linear feet. Heavy equipment tracks were noted in the stream bed, a stormwater outfall structure had been installed in the stream bank and a taxiway crossing approximately 100 linear feet wide had been constructed over Raccoon Creek. The area adjacent to the left descending bank of Raccoon Creek was bare, not stabilized, the EPSC measures had not been installed in accordance with the SWPPP and eroded material had migrated into Raccoon Creek. The EPSC measures at the crossing had not been installed properly and eroded material was migrating into Raccoon Creek

at that location. A subsequent file review determined that ARAP authorization for the alterations to Raccoon Creek had not been requested or issued.

## **XI.**

On August 14, 2007, the division issued a NOV to the Respondent for the violations observed during the August 3, 2007, complaint investigation. The Respondent was instructed to immediately install and maintain appropriate EPSC measures and to submit a plan for the restoration of the affected areas of Raccoon Creek.

## **XII.**

During the course of investigation, the division incurred DAMAGES in the amount of TWO HUNDRED SIXTY SEVEN DOLLARS AND SIXTY FIVE CENTS (\$267.65).

## **VIOLATIONS**

## **XIII.**

By altering waters of the state without authorization under an ARAP and by failing to comply with the terms and conditions of the TNCGP, the Respondent has violated T.C.A. §§ 69-3-108(a)–(b), 114(b), which state in part:

§ 69-3-108(a):

Every person who is or is planning to carry on any of the activities outlined in subsection (b), other than a person who discharges into a publicly owned treatment works or who is a domestic discharger into a privately owned treatment works, or who is regulated under a general permit as described in subsection (j), shall file an application for a permit with the commissioner or, when necessary, for modification of such person's existing permit.

§ 69-3-108(b):

It is unlawful for any person, other than a person who discharges into a publicly owned treatment works or a person who is a domestic discharger into a privately owned treatment works, to carry out any of the following activities, except in accordance with the conditions of a valid permit:

- (1) The alteration of the physical, chemical, radiological, biological, or bacteriological properties of any Waters of the State;
- (4) The development of a natural resource or the construction, installation, or operation of any establishment or any extension or modification thereof or addition thereto, the operation of which will or is likely to cause an increase in the discharge of wastes into the waters of the state or would otherwise alter the physical, chemical, radiological, biological or bacteriological properties of any waters of the state in any manner not already lawfully authorized;
- (6) The discharge of sewage, industrial wastes or other wastes into waters, or a location from which it is likely that the discharged substance will move into waters;

§ 69-3-114(b):

In addition, it is unlawful for any person to act in a manner or degree which is violative of any provision of this part or of any rule, regulation, or standard of water quality promulgated by the board or of any permits or orders issued pursuant to the provisions of this part; or fail or refuse to file an application for a permit as required in § 69-3-108; or to refuse to furnish, or to falsify any records, information, plans, specifications, or other data required by the board or the Commissioner under this part.

**XIV.**

By failing to properly install and maintain EPSC measures at a land disturbance activity, the activity described herein did or was likely to cause an increase in the discharge of wastes into the waters of the state. Therefore, the Respondent has violated T.C.A. Sections §§ 69-3-108(b) and 69-3-114(b) as referenced above.

**XV.**

By causing a condition of pollution to Raccoon Creek, the Respondent has violated T.C.A. Section 69-3-114(a).

T.C.A. § 69-3-114(a) states:

It shall be unlawful for any person to discharge any substance into the waters of the state or to place or cause any substance to be placed in any location where such substances, either by themselves or in combination with others, cause any of the damages as defined in §69-3-103(22), unless such discharge shall be due to an unavoidable accident or unless such action has been properly authorized. Any such action is declared to be a public nuisance.

### **ORDER AND ASSESSMENT**

#### **XVI.**

WHEREFORE, pursuant to the authority vested by T.C.A. §§ 69-3-109, 69-3-115 and 69-3-116, I, Paul E. Davis, hereby issue the following ORDER AND ASSESSMENT to the Respondent.

1. The Respondent shall, within 7 days of receipt of this ORDER, establish and maintain effective EPSC measures on-site such that sediment is not allowed to leave the site or enter waters of the state.
2. The Respondent shall maintain EPSC measures until such time as all land disturbance activities at the site are complete and erosion-preventive permanent cover is established.
3. The Respondent shall, within 7 days of establishing effective EPSC measures, submit written documentation and photographic evidence indicating that these measures are in place. The Respondent shall submit this written documentation and photographic evidence to the Water Pollution Control Manager in the NEFO at 711 R.S. Gass Boulevard Nashville, Tennessee 37243, and a copy of the written documentation and

photographic evidence to the Water Pollution Control Enforcement and Compliance (E&C) Section Manager, at 401 Church Street, 6<sup>th</sup> Floor L&C Annex, Nashville, Tennessee 37243-1534.

4. The Respondent shall, within 60 days of receipt of this ORDER, submit to the division a corrective action plan (CAP) to restore the affected segments of Raccoon Creek to their original condition. The CAP shall be prepared by a licensed professional engineer, landscape architect, or other competent professional and shall include a timetable for implementation of the actions proposed in the CAP. The Respondent shall submit the CAP to the NEFO for review and approval and a copy of the CAP to the E&C Section, at the respective addresses shown in item 3, above. The Respondent must correct any deficiencies the division finds upon review of the CAP and the corrected CAP should be resubmitted to the division within 30 days of notification of the deficiencies.
5. The Respondent shall, within 30 days of receipt of written approval of the CAP, initiate the approved actions. The written approval of the CAP by the division will constitute authorization for stream restoration and no additional ARAP coverage is required. The Respondent shall submit written notification to the division that work has begun at the time the Respondent initiates the CAP. The Respondent shall submit the written notification to the NEFO and a copy of the written notification to the E&C Section, at the respective addresses shown in item 3, above.
6. The Respondent shall, within 90 days of initiating the approved CAP, but not later than March 31, 2008, complete the CAP and submit written notification of completion to the division. The Respondent shall submit the written notification to the NEFO and shall

submit a copy of the written notification to the E&C Section, at the respective addresses shown in item 3, above.

7. The Respondent shall pay DAMAGES to the division in amount of TWO HUNDRED SIXTY SEVEN DOLLARS AND SIXTY FIVE CENTS (\$267.65).
8. The Respondent shall pay a CIVIL PENALTY of TWENTY FIVE THOUSAND DOLLARS (\$25,000.00) to the division, hereby ASSESSED to be paid as follows:
  - a. The Respondent shall, within 30 days of entry of this ORDER, pay a CIVIL PENALTY in the amount of SEVEN THOUSAND DOLLARS (\$7,000.00).
  - b. If the Respondent fails to comply with Part XVI, item 1 above in a timely manner, the Respondent shall pay a CIVIL PENALTY in the amount of THREE THOUSAND DOLLARS (\$3,000.00), payable within 30 days of default.
  - c. If the Respondent fails to comply with Part XVI, item 2 above in a timely manner, the Respondent shall pay a CIVIL PENALTY in the amount of THREE THOUSAND DOLLARS (\$3,000.00), payable within 30 days of default.
  - d. If the Respondent fails to comply with Part XVI, item 3 above in a timely manner, the Respondent shall pay a CIVIL PENALTY in the amount of THREE THOUSAND DOLLARS (\$3,000.00), payable within 30 days of default.
  - e. If the Respondent fails to comply with Part XVI, item 4 above in a timely manner, the Respondent shall pay a CIVIL PENALTY in the amount of THREE THOUSAND DOLLARS (\$3,000.00), payable within 30 days of default.


- f. If the Respondent fails to comply with Part XVI, item 5 above in a timely manner, the Respondent shall pay a CIVIL PENALTY in the amount of THREE THOUSAND DOLLARS (\$3,000.00), payable within 30 days of default.
- g. If the Respondent fails to comply with Part XVI, item 6 above in a timely manner, the Respondent shall pay a CIVIL PENALTY in the amount of THREE THOUSAND DOLLARS (\$3,000.00), payable within 30 days of default.

The Respondent shall otherwise conduct business in accordance with the Act and rules promulgated pursuant to the Act.

The director may, for good cause shown, extend the compliance dates contained within this ORDER. In order to be eligible for this time extension, the Respondent shall submit a written request to be received in advance of the compliance date. The written request must include sufficient detail to justify such an extension and include at a minimum the anticipated length of the delay, the precise cause or causes of the delay, and all preventive measures taken to minimize the delay. Any such extension by the division will be in writing. Should the Respondent fail to meet the requirement by the extended date, any associated Civil Penalty shall become due 30 days thereafter.

Further, the Respondent is advised that the foregoing ORDER is in no way to be construed as a waiver, expressed or implied, of any provision of the law or regulations. However, compliance with the ORDER will be one factor considered in any decision whether to take enforcement action against the Respondent in the future.

Issued by the director of the Division of Water Pollution Control on behalf of the Commissioner of the Tennessee Department of Environment and Conservation on this 17<sup>th</sup> day of September 2007.

  
Paul E. Davis, P.E.  
Director, Division of Water Pollution Control

### **NOTICE OF RIGHTS**

Tennessee Code Annotated §§ 69-3-109, 115, allow any Respondent named herein to secure review of this Order and Assessment. In order to secure review of this Order and Assessment, the Respondent must file with the Department's Office of General Counsel a written petition setting forth each of the Respondent's contentions and requesting a hearing before the Water Quality Control Board. The Respondent must file the written petition within thirty (30) days of receiving this Order and Assessment. The petition should be sent to: "Appeal of Enforcement Order, TDEC-OGC, 20th Floor L & C Tower, 401 Church Street, Nashville, TN 37243-1548".

If the required written petition is not filed within thirty (30) days of receipt of this ORDER AND ASSESSMENT, the ORDER AND ASSESSMENT shall become final and will be considered as an agreement to entry of a judgment by consent. Consequently, the ORDER AND ASSESSMENT will not be subject to review pursuant to T.C.A. §§ 69-3-109 and 69-3-115.

Any hearing of this case before the Water Quality Control Board for which a Respondent properly petitions is a contested case hearing governed by T.C.A. § 4-5-301 *et seq.* (the Uniform Administrative Procedures Act.) and the Department of State's Uniform Rules of Procedure for

Hearing Contested Cases Before State Administrative Agencies. The hearing is in the nature of a trial before the Board sitting with an Administrative Law Judge. The Respondent may subpoena witnesses on its behalf to testify.

If the Respondent is an individual, the Respondent may either obtain legal counsel representation in this matter, both in filing its written petition and in presenting evidence at the hearing, or proceed without an attorney. Low-income individuals may be eligible for representation at no cost or reduced cost through a local bar association or legal aid organization.

Payment of the civil penalty shall be made to "Treasurer, State of Tennessee" and shall be sent to the Division of Fiscal Services, Consolidated Fees Section, Tennessee Department of Environment and Conservation, 14<sup>th</sup> Floor L & C Annex, 401 Church Street, Nashville, TN 37243. The case number, shown on the first page of this Order and Assessment, should be included on or with the payment. All other correspondence shall be sent to Paul E. Davis, Director, Division of Water Pollution Control, Tennessee Department of Environment and Conservation, 6<sup>th</sup> Floor L & C Annex, 401 Church Street, Nashville, TN 37243.